

Financial Statements June 30, 2019

## Independent School District No. 206 Alexandria Public Schools



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# Independent School District No. 206 Alexandria Public Schools School Board and Administration (Unaudited) June 30, 2019

Name	Position	Term Expires
School Board		
Dean Anderson	Chairperson	2022
Dave Anderson	Vice Chairperson	2022
Pam Carlson	Treasurer	2020
Bob Cunniff	Director	2022
Angie Krebs	Director	2020
Alan Zeithamer	Director	2022
Sandy Susag	Director	2022
Administration		_
Julie Critz	Superintendent	
Trevor Peterson	Director of Business Services	



### **Independent Auditor's Report**

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206 (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2019, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 15 to the financial statements, the District determined that there was fiduciary trust fund activity inaccurately included in the general fund and governmental type activity. This has resulted in a restatement of the beginning of year net position and fund balance as of July 1, 2018. Our opinions are not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in the District's net OPEB liability and related ratios, schedule of District OPEB contributions, schedule of Employer's share of net pension liability and schedule of Employer's contributions, and schedule of changes in supplemental benefits liability and supplemental benefits liability as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements. The school board and administration, combining and individual fund schedules, and other supplementary information are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the financial statements.

The combining and individual fund schedules, uniform accounting and reporting standards compliance table, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. In addition, in our opinion, the schedule of changes in student activity cash balances presents fairly the changes in the cash balances of the student activity funds for the year ended June 30, 2019.

The School Board and administration list has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated October 21, 2019 on our consideration of District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

In accordance with the Legal Compliance Audit Guide prepared by the Office of the State Auditor pursuant to Minn. Stat. §6.65, we have also issued a report dated October 21, 2019 on our consideration of the District's compliance with aspects of the provisions of the Minnesota Legal Compliance Audit Guide for School Districts. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not directed primarily toward obtaining knowledge of noncompliance. That report is an integral part of procedures performed in accordance with the Office of the State Auditor's Minnesota Legal Compliance Audit Guide for School Districts in considering the District's compliance with certain regulatory requirements pursuant to Minn. Stat. §6.65.

Fargo, North Dakota October 21, 2019

Gede Bailly LLP

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## Independent School District No. 206 Alexandria Public Schools Management's Discussion and Analysis

Year Ended June 30, 2019

This section of Alexandria Public Schools' – Independent School District No. 206's annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2019. Please read it in conjunction with the District's financial statements, which immediately follow this section.

### **Financial Highlights**

Key financial highlights for the 2018-2019 fiscal year include the following:

- General Fund 01 The overall revenues were \$50,789,656 while the overall expenditures were \$51,984,191. These, along with other net financing sources of \$463,283, decreased the fund balance by \$731,252.
- Food Service Fund 02 The revenues were \$3,051,554 while the expenditures were \$2,938,005, These, along with other net financing sources of \$641, increased the fund balance by \$114,190.
- *Community Service Fund 04* The revenues were \$2,972,681 while the expenditures were \$2,510,444, increasing the fund balance by \$462,237.
- Debt Service Fund 07 The revenues were \$6,960,113 while the expenditures were \$6,865,814 increasing the fund balance by \$94,299.
- *OPEB Debt Service Fund 47* The revenues were \$757,597 while the expenditures were \$717,078, increasing the fund balance by \$40,519.

### **Overview of the Financial Statements**

### **District-Wide Statements**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements, report the District's net position and how they have changed. Net position - the difference between the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources - are one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District you need to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the district-wide financial statement the District's activities are shown in one category:

Governmental Activities – All of the District's basic services are included here, such as regular and special
education, transportation, administration, food service, and community education. Property taxes and
state aids finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds—focusing on its most significant or "major" funds—not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g., repaying its long-term debts) or to show that it is properly using revenues (e.g., federal grants).

The District has two kinds of funds:

- Governmental Funds All of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information following the governmental funds statements that explains the relationship (or differences) between them.
- Fiduciary Funds The District is the trustee, or fiduciary, for assets that belong to others. The District is responsible for ensuring that the assets reported in these funds are used only by those to whom the assets belong.

### Financial Analysis of the District as a Whole

### **Net Position**

The District's combined net deficit was \$22,828,351 on June 30, 2019.

## Statement of Net Position June 30, 2019 and 2018

	2019	2018
Assets		
Current assets	\$ 91,325,381	\$ 90,406,652
Capital assets	113,102,185	115,577,550
Total assets	204,427,566	205,984,202
Deferred Outflows of Resources	37,693,689	48,901,866
Liabilities		
Other liabilities	8,972,786	8,426,151
Long-term liabilities	195,554,533	252,503,829
Total liabilities	204,527,319	260,929,980
Deferred Inflows of Resources	60,422,287	26,454,756
Not Deficit		
Net Deficit	28,904,819	28,161,391
Net investment in capital assets Restricted for specific purposes	60,760,170	59,986,451
Unrestricted	(112,493,340)	
Offiestricted	(112,493,340)	(120,646,510)
Total net deficit	\$ (22,828,351)	\$ (32,498,668)

## Statement of Activities June 30, 2019 and 2018

	2019	2018
Revenues		
Program revenues	ć 4.207.722	ć 4422.402
Charges for service	\$ 4,287,722	\$ 4,122,482
Operating grants and contributions General	837,028	971,476
Property taxes	13,809,197	11,379,873
Aids and payments from state and other	45,213,874	44,004,212
Miscellaneous revenues	752,695	5,279,257
Wildefialledas revenues	732,033	3,213,231
Total revenues	64,900,516	65,757,300
Expenses		
Administration	2,321,814	2,401,333
District support services	1,323,705	1,258,209
Regular instruction	14,640,818	22,355,940
Vocational instruction	811,451	856,176
Special education instruction	11,066,951	10,513,755
Community education and services	2,412,668	2,274,653
Instructional support services	3,567,356	3,520,352
Pupil support services	6,707,447	17,523,485
Sites and buildings	5,541,818	5,326,980
Fiscal and other fixed-cost programs	5,960,666	12,612,963
Dental self-insurance	397,551	391,215
Total expenses	54,752,245	79,035,061
Change in Net Deficit	10,148,271	(13,277,761)
Net Deficit - Beginning, as restated on July 1, 2018 (Note 15)	(32,976,622)	(19,220,907)
Net Deficit - Ending	\$ (22,828,351)	\$ (32,498,668)

Changes in Net Position – The District's total revenues were approximately \$64.90 million for the year ended June 30, 2019. Property taxes and state formula aid accounted for 91% of total revenue for the year. Another 9% came from other program revenues.

The total cost of all programs and services was approximately \$54.75 million. The District's expenses are predominantly related to educating and caring for students. The purely administrative activities of the District accounted for just 4% of total costs.

The total expenses exceeded revenues, increasing the net position approximately \$10.15 million for fiscal year 2019.

### **General Fund**

The General Fund includes the primary operations of the District in providing educational services to students from kindergarten through grade 12, including pupil transportation activities, buildings and grounds, and capital outlay projects.

The following schedule presents a summary of General Fund Revenues.

	Year End	Year Ended June 30,		Percent
	2019	2018	Increase (Decrease)	Increase (Decrease)
Local property taxes Other local sources State sources Federal sources Miscellaneous	\$ 5,455,540 1,971,439 41,814,638 1,538,683 9,348	\$ 5,515,321 2,067,598 40,920,714 1,415,402 5,520	\$ (59,781) (96,159) 893,924 123,281 3,828	-1.1% -4.7% 2.2% 8.7% 69.3%
Total General Fund revenues	\$ 50,789,648	\$ 49,924,555	\$ 865,093	1.7%

Total General Fund revenue increased by \$865,101 or 1.7% from the previous year. Basic general education revenue is determined by a state per student funding formula and consists of an equalized mix of property tax and state aid revenue. The mix of property tax and state aid can change significantly from year to year without any net change on revenue. The majority of the increase in revenue for 2019 was in the area of State sources and was caused by the District's increase in general education state aid and special education revenue.

The following schedule presents a summary of General Fund expenditures.

	Year Ende	d June 30,	Amount of	Percent
	2019	2018	Increase (Decrease)	Increase (Decrease)
Salaries and benefits Purchased services Supplies and materials Capital expenditures Other expenditures	\$ 38,503,177 6,274,597 1,995,643 3,252,661 1,958,105	\$ 36,618,198 5,968,345 2,101,491 3,262,226 1,860,734	\$ 1,884,979 306,252 (105,848) (9,565) 97,371	5.1% 5.1% -5.0% -0.3% 5.2%
Total General Fund expenditures	\$ 51,984,183	\$ 49,810,994	\$ 2,173,189	4.4%

Total General Fund expenditures increased by \$2,173,197 or 4.4% from the previous year. The majority of the increase in expenditures for 2019 was for salaries and benefits of district staff.

### **General Fund Budgetary Highlights**

The District's general fund results when compared to the final budget are:

- Actual revenues were \$266,724 less than budget, mainly because of less than anticipated special education aid from the state.
- Actual expenditures were \$154,971 more than budget.

### Other Non-Major Funds

The Food Service Fund incurred a current year surplus of \$114,190. The Community Service Fund incurred a current year surplus of \$462,237. From the standpoint of maintaining current operating expenditures within the range of annual revenue, the Community Service Fund and Food Service Fund continue to operate on a sound financial basis.

### **Capital Assets and Debt Administration**

### **Capital Assets**

By the end of 2019, the District had invested approximately \$158.0 million in a broad range of capital assets, including school buildings, athletic facilities, computer and audit-visual equipment, and school vehicles. Total depreciation expense for the year was \$3,640,144. Note 5 presents the detail of the District's capital assets.

### Capital Assets Governmental Activities June 30, 2019 and 2018

	2019	2018
Land Construction in Progress	\$ 6,031,424 364,081	\$ 6,031,424
Buildings Improvements Equipment	128,975,321 8,705,546 13,969,969	128,850,178 8,623,202 13,731,215
Accumulated Depreciation  Total capital assets	\$ 113,102,185	(41,658,469) \$ 115,577,550
		-

Independent School District No. 206
Alexandria Public Schools
Management's Discussion and Analysis
Year Ended June 30, 2019

### **Long-Term Debt**

At year end the District had \$155,108,373 of long term debt. This consisted of bonded indebtedness of \$147,480,000, unamortized bond premiums of \$6,681,099, capital leases payable of \$657,366, and vacation and sick leave payable of \$289,908. Note 8 presents the detail of the District's long-term debt. The District has \$31,447,651 in net pension liability at June 30, 2019. See Note 10 for further information. The District has \$8,125,882 in liabilities for other postemployment benefits. See Note 6 for further information.

### **Factors Bearing on the District's Future**

With the exception of voter-approved excess operating referendum, the District is dependent on the State of Minnesota for its revenue authority. The state did allocate additional resources to school districts at a much greater level in the next two years than has been seen for quite some time. However, with the continuing uncertainty of funding sustainability and a substantial change across the district surrounding the opening of the new high school and reconfiguration of grade levels at every building, the District will continue to monitor it's spending to remain fiscally responsible.

### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or would like additional information, contact the Business Office, Independent School District No. 206, Alexandria, Minnesota.

## Independent School District No. 206 Alexandria Public Schools Statement of Net Position

June 30, 2019

Assets	
Cash and investments	\$ 17,330,004
Cash held with fiscal agent	62,175,015
Receivables	0=,=:0,0=0
Current property taxes	7,076,724
Delinquent property taxes	88,418
Accounts	219,502
Due from other governmental units	4,330,710
Prepaid items	29,306
Inventory	75,702
	91,325,381
Capital assets, net of accumulated depreciation where applicable  Non-depreciable	
Land	6,031,424
Construction in progress	364,081
Depreciable	
Buildings and improvements	101,442,860
Land improvements	3,826,442
Equipment	1,437,378
Total capital assets	113,102,185
Total assets	204,427,566
Deferred Outflows of Resources	
Other postemployment benefits	816,607
Other supplemental benefits	145,584
Pension plans	36,731,498
Total deferred inflows of resources	37,693,689
Liabilities	
Accounts payable	493,474
Due to other govenmental units	448,171
Salaries payable Accrued interest payable	5,598,534 2,421,007
Unearned revenue	6,000
Claims incurred but not reported	5,600
Long-term liabilities	3,000
Due within one year - bonds, premiums, capital leases, and vacation and sick leave Due in more than one year - bonds, premiums,	4,949,553
capital leases, and vacation and sick leave	150,158,820
Due in more than one year - supplemental benefits	872,627
Due in more than one year - other postemployment benefits	8,125,882
Due in more than one year - net pension liability	31,447,651
Total liabilities	204,527,319
Deferred Inflows of Resources	
Unavailable revenue-property taxes	14,240,469
Other postemployment benefits Other supplemental benefits	57,242 746
Pension plans	46,123,830
Total deferred inflows of resources	60,422,287
Net Deficit	00,722,201
Net investment in capital assets	28,904,819
Restricted for specific purposes	60,760,170
Unrestricted	(112,493,340)
Total net deficit	\$ (22,828,351)
The Notes to Financial Statements are an integral part of this statement.	12

## Independent School District No. 206 Alexandria Public Schools Statement of Activities Year Ended June 30, 2019

			Program	Reveni	ues	Net (Expense)
Functions/Programs	Expenses		arges for ervices	O Gr	perating rants and ntributions	Revenue and Changes in Net Position
Governmental activities Administration District support services Regular instruction Vocational instruction Special education instruction Community education and services Instructional support services Pupil support services	\$ 2,321,814 1,323,705 14,640,818 811,451 11,066,951 2,412,668 3,567,356 6,707,447		184,030 51,626 485,225 - 2,974 1,358,089 - 1,833,244	\$	731,890 - - - - 105,138 -	\$ (1,405,894) (1,272,079) (14,155,593) (811,451) (11,063,977) (949,441) (3,567,356) (4,874,203)
Sites and buildings Fiscal and other fixed-cost programs Dental self-insurance  Total governmental activities	5,541,818 5,960,666 397,551 \$ 54,752,245	\$	372,534 4,287,722	\$	837,028	(5,541,818) (5,960,666) (25,017) (49,627,495)
General Revenues Property taxes, levied for general purposes Property taxes, levied for community education a Property taxes, levied for debt service Aids and payments from state and federal source County apportionment Miscellaneous revenues						6,202,274 867,030 6,739,893 45,013,956 199,918 752,695
Total general revenues						59,775,766
Changes in Net Deficit						10,148,271
Net Deficit - beginning, as restated (Note 15)						(32,976,622)
Net Deficit - ending						\$ (22,828,351)

Governmental Funds Balance Sheet June 30, 2019

	General	Debt Service	OPEB Debt Service	Other Governmental Funds	Totals
Assets Cash and investments Cash held with fiscal agent	\$ 11,933,850	\$ 3,168,089 62,175,015	\$ 94,154	\$ 2,064,517	\$ 17,260,610 62,175,015
Receivables		02,173,013			02,173,013
Current property taxes	2,774,507	3,376,731	526,462	399,024	7,076,724
Delinquent property taxes	34,142	44,020	4,767	5,489	88,418
Accounts  Due from other governmental units	175,588	-	2 117	12,597	188,185
Prepaid items	4,247,127 29,306	22,022	3,117	58,444 -	4,330,710 29,306
Inventories	64,439	-	-	11,263	75,702
Total assets	\$ 19,258,959	\$ 68,785,877	\$ 628,500	\$ 2,551,334	\$ 91,224,670
Liabilities					
Accounts payable	\$ 475,777	\$ -	\$ -	\$ 17,697	\$ 493,474
Due to other govenmental units	448,171	-	-	-	448,171
Salaries payable	5,324,655	-	-	273,879	5,598,534
Unearned revenue				6,000	6,000
Total liabilities	6,248,603			297,576	6,546,179
Deferred Inflows of Resources					
Unavailable revenue-property taxes	5,301,775	7,046,209	1,125,641	855,262	14,328,887
Fund Balance					
Nonspendable	93,745	-	-	11,263	105,008
Restricted	-	61,739,668	-	1,387,233	63,126,901
Assigned	2,425,000	-	-	-	2,425,000
Unassigned	5,189,836		(497,141)		4,692,695
Total fund balance	7,708,581	61,739,668	(497,141)	1,398,496	70,349,604
Total liabilities, deferred inflows					
of resources, and fund balance	\$ 19,258,959	\$ 68,785,877	\$ 628,500	\$ 2,551,334	\$ 91,224,670

Reconciliation of the Balance Sheet to the Statement of Net Position June 30, 2019

Total Fund Balances - Governmental Funds	\$ 70,349,604
Amounts reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds	113,102,185
Accrued interest payable for long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.	(2,421,007)
Delinquent property taxes are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.	88,418
Internal service funds are used by the District to charge the costs of the self-insured dental insurance pool. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	95,111
Deferred outflows and inflows of resources related to pensions and OPEB plans are applicable to future periods and, therefore, are not reported in the funds.	(8,488,129)
Long-term liabilities, including bonds payable, capital lease payable, bond premiums, compensated absences, supplemental benefits, other post-employment benefits, and pension liabilities are not due and payable in the current period and, therefore,	· · · · · · · · · · · · · · · · · · ·
are not reported in the funds.	 (195,554,533)
Total Net Position - Governmental Activities	\$ (22,828,351)

Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended June 30, 2019

	General	Debt Service	OPEB Debt Service	Other Governmental Funds	Totals
Revenues					
Local property tax levies	\$ 5,455,540	\$ 6,739,893	\$ 750,362	\$ 860,985	\$ 13,806,780
Other local and county sources	1,971,439	220 220	-	1,502,160	3,473,599
State sources Federal sources	41,814,638 1,538,683	220,220	-	805,580 1,072,131	42,840,438 2,610,814
Sales and other conversion of assets	1,330,003	_	-	1,783,379	1,783,379
Miscellaneous	9,348		7,235		16,583
Total revenues	50,789,648	6,960,113	757,597	6,024,235	64,531,593
Expenditures					
Administration	1,927,708	-	-	-	1,927,708
District support services	1,362,803	-	-	-	1,362,803
Regular instruction	23,405,489	-	-	-	23,405,489
Vocational instruction	809,179	-	-	-	809,179
Special education instruction	11,066,951	-	-	-	11,066,951
Community education and service		-	-	2,510,444	2,510,444
Instructional support services Pupil support services	3,502,789	-	-	2 020 005	3,502,789
Sites and buildings	3,807,272 5,953,163	-	-	2,938,005	6,745,277 5,953,163
Fiscal and other fixed cost programs	5,953,163 148,829	6,865,814	717,078	-	7,731,721
riscai and other fixed cost programs	140,029	0,803,814	717,078		7,731,721
Total expenditures	51,984,183	6,865,814	717,078	5,448,449	65,015,524
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(1,194,535)	94,299	40,519	575,786	(483,931)
Other Financing Sources (Uses)					
Capital lease proceeds	463,924	-	-	-	463,924
Transfers in (out)	(641)			641	
Total other financing sources (uses)	463,283			641	463,924
Net Change in Fund Balance	(731,252)	94,299	40,519	576,427	(20,007)
Fund Balance (Deficit),					
Beginning of Year, as restated (Note 15)	8,439,833	61,645,369	(537,660)	822,069	70,369,611
Fund Balance (Deficit), End of Year	\$ 7,708,581	\$ 61,739,668	\$ (497,141)	\$ 1,398,496	\$ 70,349,604

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

Year Ended June 30, 2019

\$ (20,007)

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay 1,164,779
Depreciation expense (3,640,144)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

(3,631)

In the statement of activities compensated absences are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.

43,010

In the statement of activities OPEB liabilities are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.

(399,467)

In the statement of activities the cost of pension benefits earned net of employee contributions is reported as pension expense. In the governmental funds, however, the contributions are reported as expense.

8,709,996

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transactions, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

4,318,743

Internal service funds are used by the District to charge the costs of the self-insured dental insurance pool. The net revenue of the internal service fund is reported in governmental activities.

(25,008)

Change in Net Position of Governmental Activities

10,148,271

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual – General Fund Year Ended June 30, 2019

	Original Budget	Final Budget	Actual	Variance With Final Budget
Revenues				
Local property tax levies	\$ 5,060,172	\$ 5,391,702	\$ 5,455,540	\$ 63,838
Other local and county sources	1,770,358	1,915,193	1,971,439	56,246
State sources	42,200,744	42,089,613	41,814,638	(274,975)
Federal sources	1,508,707	1,649,872	1,538,683	(111,189)
Miscellaneous	10,000	10,000	9,348	(652)
Total revenues	50,549,981	51,056,380	50,789,648	(266,732)
Expenditures				
Administration	1,872,401	1,890,952	1,927,708	(36,756)
District support services	1,264,682	1,331,891	1,362,803	(30,912)
Regular instruction	23,880,037	23,473,512	23,405,489	68,023
Vocational instruction	874,969	889,723	809,179	80,544
Special education instruction	11,299,764	11,334,809	11,066,951	267,858
Instructional support services	3,674,716	3,653,463	3,502,789	150,674
Pupil support services	3,697,709	3,788,960	3,807,272	(18,312)
Sites and buildings	4,918,425	5,242,162	5,953,163	(711,001)
Fiscal and other fixed cost programs	223,523	223,748	148,829	74,919
Total expenditures	51,706,226	51,829,220	51,984,183	(154,963)
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(1,156,245)	(772,840)	(1,194,535)	(421,695)
Other Financing Sources				
Capital lease proceeds	-	-	463,924	463,924
Transfers out		(1,500)	(641)	859
Total other financing sources		(1,500)	463,283	464,783
Net Change in Fund Balance	\$ (1,156,245)	\$ (774,340)	(731,252)	\$ 43,088
Fund Balance, Beginning of Year, as restated (Note 15	)		8,439,833	
Fund Balance, End of Year			\$ 7,708,581	

Statement of Net Position Proprietary Fund June 30, 2019

	Governmental Activities - Internal Service Fund
Assets	
Cash and investments	\$ 69,394
Accounts receivable	31,317
Total assets	100,711
Liabilities and Net Position	
Liabilities	
Claims incurred but not reported	\$ 5,600
Net Position	
Unrestricted	\$ 95,111

Statement of Changes in Net Position Proprietary Fund June 30, 2019

	Governmental Activities - Internal Service Fund
Additions	
Dental revenue	\$ 372,543
Deductions Dental claims	397,551
Change in Net Position	(25,008)
Net Position, Beginning of Year	120,119
Net Position, End of Year	\$ 95,111

Statement of Cash Flows Proprietary Fund Year Ended June 30, 2019

	Governmental Activities - Internal Service Fund	
Operating Activities Receipts from participants Payments for insurance claims and administration	\$	341,226 (397,551)
Net cash used for operating activities		(56,325)
Cash and Investments, July 1		125,719
Cash and Investments, June 30	\$	69,394
Reconciliation of Operating Gain to  Net Cash used for Operating Activities  Operating Activities  Operating gain  Adjustments to reconcile operating gain  to net cash used for operating activities  Changes in assets and liabilities	\$	(25,008)
Accounts receivable		(31,317)
Net cash used for operating activities	\$	(56,325)

# Independent School District No. 206 Alexandria Public Schools Statement of Fiduciary Net Position June 30, 2019

	Student Activities Agency Fund	OPEB Trust Fund	
Assets Cash and investments	\$ 432,125	\$ 1,260,432	
Liabilities and Net Position Liabilities Due to other organizations	\$ 432,125	\$ -	
Net position Unrestricted	<u> </u>	1,260,432	
Total liabilities and net position	\$ 432,125	\$ 1,260,432	

## Independent School District No. 206 Alexandria Public Schools Statement of Changes in Fiduciary Net Position Year Ended June 30, 2019

	OPEB Trust Fund
Additions Interest	\$ 71,669
Deductions OPEB health insurance	848,813
Net Change in Net Position	(777,144)
Net Position, Beginning of Year, as restated (Note 15)	2,037,576
Net Position, End of Year	\$ 1,260,432

### Note 1 - Summary of Significant Accounting Policies

### A. Organization

Independent School District No. 206, Alexandria Public Schools, Alexandria, Minnesota (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a School Board elected by voters of the District. The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

### **B.** Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit include whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial burden or benefit with the potential component unit, or is fiscally depended upon by the potential component unit.

Based on these criteria, there are no organizations considered to be component units of the District.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, the District's School Board has elected not to control or be otherwise financially accountable with respect to the underlying extracurricular activities. Accordingly, the extracurricular student activity accounts are included in these financial statements as an agency fund.

### C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are reported in the Statement of Fiduciary Net Position at the fund financial statement level. Generally, the effect of interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available. For capital assets that can be specifically identified with, or allocated to functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

### D. Fund Financial Statement Presentation

Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Fiduciary funds are presented in the fiduciary fund financial statements by type: pension (or other benefit) trust, private-purpose trust, and agency. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

1. Revenue Recognition – Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to Minnesota Statutes. Federal revenue is recorded in the year in which the related expenditure is made. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Recording of Expenditures – Expenditures are generally recorded when a liability is incurred, except for
principal and interest on long-term debt, severance and healthcare benefits, and compensated
absences, which are recognized as expenditures to the extent they have matured. Capital asset
acquisitions are included within the applicable functional areas.

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's internal service fund is receipts from participants. Operating expenses for the internal service fund includes payments for insurance claims and administration. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

### **Major Governmental Funds**

General Fund – The general fund is used to account for all financial resources except those required to be accounted for in another fund. It includes the general operations and pupil transportation activities of the District, as well as the capital related activities such as maintenance of facilities, equipment purchases, and health and safety projects.

*Debt Service Fund* – The debt service fund is used to account for the accumulation of resources for, and payment of, general obligation bond principal, interest, and related costs.

*OPEB Debt Service Fund* – The OPEB debt service fund is used to account for the accumulation of resources for, and payment of, general obligation OPEB bond principal, interest, and related costs.

### **Nonmajor Governmental Funds**

Food Service Fund – The food service fund is used to account for food service revenues and expenditures.

Community Service Fund – The community service fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, extended day programs, or other similar services.

### **Other Funds**

*Internal Service Fund* – The Dental Internal Service Fund is used to account for the activities of the District's dental plan.

Agency Fund – The Student Activities Agency Fund is used to account for assets held by the District as an agent for other individuals and organizations.

Trust Fiduciary Fund – The Postemployments Benefits Irrevocable Trust Fund is used to report the resources set aside and held in an irrevocable arrangement for postemployment benefits, including health insurance premiums.

### E. Other Significant Accounting Policies

### **Budgeting**

An operating budget is adopted by July 1 of each fiscal year for all governmental funds on the same modified accrual basis used to reflect actual revenues and expenditures. The superintendent is authorized to transfer budget amounts within line items; however, supplemental appropriations that amend total appropriations of any fund require a board resolution. Reported budgeted amounts are as originally adopted or as amended by board resolution. Unencumbered appropriations lapse at year-end.

#### **Cash and Investments**

Cash balances for all district funds are pooled and invested to the extent possible. Interest earned from such investments is allocated to each of the funds based on the fund's average monthly cash and investments balance. Funds that incur a deficit balance in pooled cash and investments during the year are charged interest.

Deposits and investments consist of certificates of deposit and monies deposited with the Minnesota School District Liquid Asset Fund (MSDLAF), and Bremer Wealth, and are stated at market.

### **Cash Held with Fiscal Agent**

In the Debt Service fund, the Series 2017A refunding bonds are to be used to refund the Series 2011A bonds when they are available to be paid. Series 2017A bond funds will be held as cash with fiscal agent until the Series 2011A debt is callable on February 1, 2022.

### **Receivables**

All receivables are shown net of any allowance for uncollectibles. No allowances for uncollectibles have been recorded. The only receivables not expected to be collected within one year are property taxes receivable.

### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are reported using the consumption method and recorded as an expense or expenditure at the time of consumption.

### **Inventories**

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

### **Property Taxes**

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District.

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county general remits taxes to the District at periodic intervals as they are collected. A portion of the property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

Taxes which remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is deferred in the fund financial statements because it is not known to be available to finance the operations of the District in the current year. No allowance for uncollectible taxes is considered necessary.

### **Capital Assets**

Capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historic cost is not available. Donated assets are recorded as capital assets at their acquisition date of the donation. The District maintains a threshold level of \$10,000 or more for capitalizing capital assets. Federally funded assets maintain a threshold of \$5,000 or more for capitalizing capital assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 3 to 50 years.

The District does not possess any material amounts of infrastructure capital assets. Items such as sidewalks and other land improvements are considered to be part of the cost of buildings or other improvable property.

### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. The direct aid is a result of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015. Additional information can be found in Note 9.

For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The District has four items that qualify for reporting in this category. They are the contributions made to pension plans, the other postemployment benefit plan, and the other supplemental benefits plan after the measurement date and prior to the fiscal year-end, and changes in the net pension liability not included in pension expense reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has four types of items that qualify for reporting in this category. The District reports unavailable revenues from property taxes on the government-wide statement of net position and the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other items are changes in the net other postemployment benefits liability, the net pension liability, and the other supplemental benefits liability not included in OPEB, pension, and other supplemental benefits expense reported in the government-wide statement of net position.

### **Accrued Employee Benefits**

*Vacation* – The District compensates substantially all full-time noncertified employees for unused vacation upon termination. The expenditure for vacation pay is recognized when earned. As of June 30, 2019, this amount did not exceed a normal year's accumulation.

Sick Leave – The District grants 13 days per year with an accumulation of up to 120 days of sick leave. Upon accumulation of 120 days of leave each teacher will be eligible for a buy back for unused days to a maximum number of 10 days per year at a rate of \$90 per day.

### Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measure the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

### **Risk Management**

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in fiscal year 2019.

### **Net Position**

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

### **Fund Balance**

The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts are comprised of funds that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. They include items that are inherently unspendable, such as, but not limited to, inventories, prepaid items, long-term receivables, non-financial assets held for resale, or the permanent principal of endowment funds.
- Restricted fund balance amounts are comprised of funds that have legally enforceable constraints
  placed on their use that either are externally imposed by resource providers or creditors (such as
  through debt covenants), grantors, contributors, voters, or laws or regulations of other governments, or
  are imposed by law through constitutional provisions or enabling legislation.
- Committed fund balance amounts are comprised of unrestricted funds used for specific purposes pursuant to constraints imposed by formal action of the school board and that remain binding unless removed by the school board by subsequent formal action. The formal action to commit a fund balance must occur prior to fiscal year end; however, the specific amounts actually committed can be determined in the subsequent fiscal year. A majority vote of the school board is required to commit a fund balance to a specific purpose and subsequently to remove or change any constraint so adopted by the board. A committed fund balance cannot be a negative number.

- Assigned fund balance amounts are comprised of unrestricted funds constrained by the school district's intent that they be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. In funds other than the general fund, the assigned fund balance represents the remaining amount that is not restricted or committed. The assigned fund balance category will cover the portion of a fund balance that reflects the school district's intended use of those resources. The action to assign a fund balance may be taken after the end of the fiscal year. The school board, by majority vote, may assign fund balances to be used for specific purposes when appropriate. The board also delegates the power to assign fund balances to the following: the Superintendent and the Director of Business Services. Assignments so made shall be reported to the school board on a monthly basis, either separately or as part of ongoing reporting by the assigning party if other than the school board. An assigned fund balance cannot be a negative number.
- Unassigned fund balance amounts are the residual amounts in the general fund not reported in any other classification. Unassigned amounts in the general fund are technically available for expenditure for any purpose. The general fund is the only fund that can report a positive unassigned fund balance. Other funds would report a negative unassigned fund balance should the total of nonspendable, restricted, and committed fund balances exceed the total net resources of that fund.

If resources from more than one fund balance classification could be spent, the school district will strive to spend resources from fund balance classifications in the following order (first to last): restricted, committed, assigned, and unassigned. The school district will strive to maintain an unassigned general fund balance ranging between 11% and 16% of the annual general fund budget.

### Note 2 - Stewardship, Compliance, and Accountability

### **Excess of Expenditures Over Appropriates**

Budget control for the General Fund is established by the fund's total appropriations. The General Fund has expenditures exceeding appropriations in the amount of \$154,971 for the year ended June 30, 2019. This over expenditure was covered by available fund balance.

### **Deficit Fund Balance**

The OPEB Debt Service Fund has a deficit balance of \$497,141. The deficit fund balance is expected to be eliminated with future revenues.

### Note 3 - Deposits and Investments

### **Deposits**

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the District's School Board. All such depositories are members of the Federal Reserve System.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

At June 30, 2019, all deposits were insured or collateralized by securities held by the District's agent in the District's name.

### Investments

### Credit Risk - Investments

Minnesota Statutes authorize the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, bankers' acceptances, certain repurchase agreements and commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record.

### **Custodial Credit Risk - Investments**

The investment in the Minnesota School District Liquid Asset Fund is not subject to the credit risk classifications as noted in paragraph 9 of GASB Statement No. 40.

#### **Interest Rate Risk – Investments**

The District does not have a formal policy that limits investment maturities.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The District has the following recurring fair value measurements as of June 30, 2019:

- Equities of \$442,924 are valued using quoted market prices (Level 1 inputs)
- Municipal bonds of \$1,212,355 are valued using the matrix pricing model (Level 2 inputs)

The following table presents the District's deposit and investment balances at June 30, 2019:

		Invest	ment Maturities (	(in Years)
Туре	Fair Value	N/A	< 1	1 - 5
Cash and cash equivalents Minnesota School				
District Liquid Asset Fund Deposits	\$ 1,027,102	\$ 1,027,102	\$ -	\$ - -
Money market Investments	16,339,591	16,339,591	-	-
Equities Fixed income	442,924 1,212,355	442,924 		1,212,355
	\$ 19,021,972	\$ 17,809,617	\$ -	\$ 1,212,355
Cash and investments are included on	the basic financial state	ments as follows:		
Cash and Investments - Statement of I Cash and Investments - Statement of I				\$ 17,330,004 1,692,557
				\$ 19,022,561

The Minnesota School District Liquid Asset Fund is an external investment pool not registered with the Securities and Exchange Commission (SEC) that follows the same regulatory rules of the SEC under rule 2a7. The fair value of the position in the pool is the same as the value of the pools shares.

# Note 4 - Due from Other Governmental Units

Amounts receivable from other governments as of June 30, 2019, include:

Fund	 Federal	 State	 Other	 Total
Major funds				
General	\$ 326,458	\$ 3,720,669	\$ 200,000	\$ 4,247,127
Debt service	-	22,022	-	22,022
OPEB debt service	-	3,117	-	3,117
Non-major funds	 -	 58,444	 	 58,444
	\$ 326,458	\$ 3,804,252	\$ 200,000	\$ 4,330,710

# Note 5 - Capital Assets

Capital asset activity for the year ended June 30, 2019 is a follows:

	Balance July 1, 2018	Additions	Deletions	Balance June 30, 2019
Capital assets not being depreciated				
Land	\$ 6,031,424	\$ -	\$ -	\$ 6,031,424
Construction in progress	<u>-</u>	364,081	-	364,081
Total capital assets,				
not being depreciated	6,031,424	364,081		6,395,505
Capital assets being depreciated:				
Buildings and improvements	128,850,178	125,143	-	128,975,321
Equipment	13,731,215	593,211	(354,457)	13,969,969
Land improvements	8,623,202	82,344	-	8,705,546
Total capital assets				
being depreciated	151,204,595	800,698	(354,457)	151,650,836
Less accumulated depreciation for				
Buildings and improvements	26,824,887	707,574	-	27,532,461
Equipment	10,264,893	2,622,155	(354,457)	12,532,591
Land improvements	4,568,689	310,415	_	4,879,104
Total accumulated depreciation	41,658,469	3,640,144	(354,457)	44,944,156
Net capital assets, depreciated	109,546,126	(2,839,446)		106,706,680
Total capital assets, net	\$ 115,577,550	\$ (2,475,365)	\$ -	\$ 113,102,185

Depreciation expense for the year ended June 30, 2019 was charged to the following functions/programs:

Regular instruction Vocational education instruction	7,818 2.272
Special education instruction	1,943
Pupil support services	325,225
Sites and buildings	3,302,330
Total depreciation expense	\$ 3,640,144

# Note 6 - Other Post-Employment Benefits

# A. Plan Description

All employees are allowed upon meeting the eligibility requirements under Minn. Stat. 471.61 subd, 2b, to participate in the District's health insurance plan after retirement. This plan covers active and retired employees. Benefit provisions are established through negotiations between the District and the union representing District employees and are renegotiated at the end of each contract period. Contract groups receive other post-retirement benefits as follows:

<u>Superintendent</u> – For retirees reaching age 58 with 7 years of service, the District will pay the full medical insurance premium until Medicare eligibility for the retiree and spouse. For retirees reaching age 58 with 7 years of service, the District will pay the full premium at the time of retirement for a \$50,000 life insurance policy until Medicare eligibility.

<u>Principals and Administration</u> – For retirees reaching age 55 (58 for Administration) with 10 years of service (or "Rule of 90"), and for Administration a hire date prior to July 1, 2015 and not electing to Defined Contribution Plan, the District will pay the full medical insurance premium until Medicare eligibility (includes HSA contributions up to IRS maximum) for the retiree and spouse. For retirees reaching age 55 (58 for Administration) with 10 years of service (or "Rule of 90"), the District will pay the full premium at the time of retirement for a \$40,000 life insurance policy until age 65.

<u>Cabinet</u> – For retirees reaching age 58 with 7 years of service (or "Rule of 90"), and a hire date prior to July 1, 2015, the District will pay the full medical insurance premium until Medicare eligibility (includes HSA contributions up to IRS maximum) for the retiree and spouse. For retirees reaching age 58 with 7 years of service (or "Rule of 90"), the District will pay the full premium at the time of retirement for a \$50,000 life insurance policy until age 65.

<u>Teachers</u> – For retirees reaching age 55 with 10 years of service, and with a hire date prior to June 2014, 2014. The District will pay the Board Contribution for medical insurance premium at the same as active teachers (full single or 2/3 of family if retired before June 30, 2005) which is currently \$525 per month until Medicare eligibility. For retirees reaching age 55 with 10 years of service, the District will pay the full premium at the time of retirement for a \$10,000 life insurance policy until age 65.

<u>Secretaries</u>, <u>Custodians</u>, <u>K-12 Classified Personnel and Food Service</u> – For retirees reaching age 55 with 10 years of service, with a hire date prior to July 1, 2014 (and Custodians hired before July 1, 2014 or hired between June 1, 2014 and July 1, 2015 and not electing the Defined Contribution Plan), the District will pay the Board Contribution for medical insurance premium at the same as actives which is currently \$465 per month, until Medicare eligibility.

Confidential Secretary – For retirees reaching age 55 with 10 years of service and a hire date prior to July 1, 2014, the District will pay the Board Contribution for medical insurance premium at the same as actives which is currently \$465 per month, until Medicare eligibility. For retirees reaching age 55 with 10 years of service (or "Rule of 90"), the District will pay the full premium at the time of retirement for a \$10,000 life insurance policy until age 65.

<u>Supervisors</u> – For retirees reaching age 55 with 10 years of service and a hire date prior to July 1, 2015 and not electing the Defined Contribution Plan, the District will pay the Board Contribution for medical insurance premium at the same as actives which is currently \$545 per month, until Medicare eligibility.

The retiree health plan does not issue a publicly available financial report.

#### **B.** Benefits Provided

The contract groups have access to other post-retirement benefits of blended medical premiums of \$597/\$518 (teachers/all others) for single and \$1,594/\$1,344 (teachers/all others) for family coverage. The implicit rate subsidy is only until Medicare eligibility. See plan descriptions above for medical and life subsidized benefits.

# C. Employees Covered by Benefit Terms

At the valuation date of July 1, 2017, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	92
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	524
	616

## D. Net OPEB Liability

The District's net OPEB liability was measured as of July 1, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2017

# E. Actuarial Assumptions

The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50 percent
Salary increases	4.00 percent
Investment rate of return	4.00 percent, net of OPEB plan investment expense
Healthcare cost trend rates	6.50 percent grading to 5.00% over 6 years

Mortality rates were based on the RP-2016 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study as of the same date.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target <u>Allocations</u>	Long-Term Expected Real Rate of Return		
Domestic Equity Fixed Income Cash	20% 60% 20%	6.85% 3.10% 2.30%		

#### F. Discount Rate

The discount rate used to measure the total OPEB liability was 3.10%. The projection of cash flows used to determine the discount rate assumed that the District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## G. Changes in the Net OPEB Liability

	Increase (Decrease)					
	Total OPEB Liability (a)		Fiducaiary Net Position (b)			Net OPEB Liability (a) - (b)
Balances at June 30, 2018, as restated (Note 15)	\$	9,277,892	\$	2,037,576	\$	7,240,316
Changes from the Prior Year:						
Service Cost Interest Cost Assumption Changes Projected Investment Return Difference between Expected and Actual Experience		466,323 318,329 172,583 -		57,706 13,963		466,323 318,329 172,583 (57,706) (13,963)
Benefit Payments		(848,813)		(848,813)		
Total Net Changes		108,422		(777,144)	_	885,566
Balances at June 30, 2019	\$	9,386,314	\$	1,260,432	\$	8,125,882

The measurement date of the net OPEB liability was July 1, 2019; the date of the actuarial valuation on which the total OPEB liability is based was July 1, 2017. There have been no changes to plan provisions, assumptions, or methods since the prior report except for the following:

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of changes in the District's net OPEB liability and related ratios, presented as required supplementary information following the notes to the financial statements, presents multiple year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits will be displayed.

Changes of assumptions since prior measurement date:

- For the fiscal year ending June 30, 2018, health care trend rates, trend rates on the board contributions and mortality tables were updated.
- For the fiscal year ending June 30, 2019, the expected long term rate of return was changed from 4.00% to 3.70% and the discount was changed from 3.4% to 3.10%.

# H. Sensitivity of the Net OPEB Liability to Changes in Discount Rate and the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate 1 percentage point lower and 1 percentage point higher than the current discount rate:

	1% Decrease in	1% Decrease in		
	Discount Rate	Discount Rate	Discount Rate	
Discount rate	2.10%	3.10%	4.10%	
Net OPEB Liability	\$ 8,655,306	\$ 8,125,882	\$ 7,612,582	

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a healthcare cost trend rate 1 percentage point lower and 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in	Selected	1% Increase in	
	Healthcare	Healthcare	Healthcare	
	Trend Rate	Trend Rate	Trend Rate	
Net OPEB liability Medical trend rate	\$ 7,167,529 5.25% decreasing to 4% over 5 years	\$ 8,125,882 6.25% decreasing to 5% over 5 years	\$ 9,248,471 7.25% decreasing to 6% over 5 years	

## I. OPEB Plan Fiduciary Plan

Detailed information about the OPEB plan's fiduciary net position is available in a separately issued OPEB financial report.

# J. OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$784,652. At June 30, 2019, the District reported deferred outflows of resources related to OPEB from the following sources:

	C	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between projected and actual investment earnings	\$	816,607	\$	57,242	

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ended June 30,	nsion e Amount
2020	\$ 171,011
2021	171,012
2022	199,326
2023	195,802
2024	22.214

# Note 7 - Supplemental Benefit Plan

#### A. Plan Description

The District provides a defined contribution supplemental pension benefit to certain eligible employees and report them following the guidance of GASB Statement No. 73. All of the pension benefits are based on contractual agreements with employee groups. Contract groups receive other supplement benefits as follows:

<u>Teachers</u> – For retirees reaching age 55 with 10 years of service, the benefit where probation is complete before July 1, 1998 and not electing the Matching Contribution Program is \$30,000. All teachers with 20 years of service and electing the Matching Contribution Plan the benefit is \$30,000 minus the District contributions to the Matching Contribution Plan. The limitation on the total benefit is \$30,000 and matching contributions are equal to 2% of annual base salary up to \$2,000 per year. The benefit is payable in 3 equal payments over 2 years to a 403(b) plan.

<u>Principals and Administration</u> – For retirees reaching age 55 (58 for Administration) with 10 years of service (or "Rule of 90"), the benefit is \$40,500 minus the District contributions to the Matching Contribution Plan. The limitation on the total benefit is \$40,500 and matching contributions are equal to 2% of annual base salary up to \$2,000 per year. The benefit is payable in 3 equal payments over 2 years to a 403(b) plan.

<u>Cabinet</u> – For retirees reaching age 58 with 7 years of service (or "Rule of 90"), hired before July 1, 2012, and with a retirement date prior to July 1, 2015, the District will pay 5 days per year of service times the daily rate of pay at the time of termination, minus the District contributions to the Matching Contribution Plan. The limitation on the total benefit is 120 days and matching contributions are equal to 2% of annual base salary up to \$2,000 per year. The benefit is payable in 3 equal payments over 2 years to a 403(b) plan. Cabinet employees hired prior to July 1, 2012 who retire in the future will no longer have a benefit.

<u>K-12 Classified Employees, Secretaries, Paraprofessionals and Bus Drivers</u> – For retirees reaching age 55 with 10 years of service (15 for Secretaries and 25 for K-12 Classified Employees) the benefit is a percentage of annual salary at the time of retirement at the following rates:

With 10-15 years of service 20%

With 16-19 years of service 30%

With 20+ years of service 40%

The benefit is payable in one lump sum.

<u>Confidential Employees</u> – For retirees reaching age 55 with 15 years of service the benefit is a percentage of annual salary at the time of retirement at the following rates:

With 15-19 years of service 30%

With 20-24 years of service 40%

With 25+ years of service 50%

The benefit is payable in one lump sum.

<u>Food Service Employees</u> – For retirees reaching age 55 with 20 years of service the District will pay \$1,200 in one lump sum.

# B. Employees Covered by Benefit Terms

At July 1, 2017, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments

25

650

Inactive employees entitled to but not yet receiving benefit payments

625

Active employees

# C. Supplemental Benefits Liability

The District's supplemental benefits liability was measured as of July 1, 2019.

#### D. Actuarial Assumptions

The supplemental benefits liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50 percent
Salary increases	3.00 percent
Discount Rate	3.10 percent
20-Year Municipal Bond Yield	3.10 percent

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study as of July 1, 2017.

#### E. Discount Rate

The discount rate used to measure the supplemental benefits liability was 3.10%. The projection of cash flows used to determine the discount rate assumed that the District contributions will be made at rates equal to the actuarially determined contribution rates.

# F. Changes in the Supplemental Benefits Liability

Service cost Interest cost Assumption changes	\$ 61,475 31,917 8,505
Supplemental benefits cost	 101,897
Benefit payments	 (134,106)
Change in supplemental benefits obligation Supplemental benefits liability, beginning of year	(32,209) 904,836
Supplemental benefits liability, end of year	\$ 872,627

# Sensitivity of the Supplemental Benefits Liability to Changes in Discount Rate

The following presents the supplemental benefits liability of the District, as well as what the District's supplemental benefits liability would be if it were calculated using a discount rate 1 percentage point lower and 1 percentage point higher than the current discount rate:

		1% Decrease in Discount Rate Di			1% Increase in Discount Rate	
Discount rate	2.10%			3.10%	4.10%	
Supplemental Benefits Liability	\$	910,754	\$	872,627	\$ 385,795	

## G. Supplemental Benefits and Deferred Outflows and Inflows of Resources Related

For the year ended June 30, 2019, the District recognized supplemental benefits expense of \$93,392. At June 30, 2019, the District reported deferred outflows of resources related to supplemental benefits from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between projected and actual investment earnings	\$ 145,584	\$	746	

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ended June 30,	Supplemental Benefits Expense Amount
2020	\$ 16,008
2021	16,008
2022	16,008
2023	16,008
2024	16,008
Thereafter	64,798

# Note 8 - Long-Term Liabilities

Changes in long-term liabilities during the year ended June 30, 2019 are as follows:

	Balance July 1, 2018	Additions	Deletions	Balance June 30, 2019	Due Within One Year
Bonds payable Unamortized bond	\$ 151,215,000	\$ -	\$ 3,735,000	\$ 147,480,000	\$ 3,855,000
premium Direct borrowings,	7,143,204	-	462,105	6,681,099	462,369
capital leases payable	656,159	463,924	462,717	657,366	342,276
Vacation and sick leave	332,918	410,308	453,318	289,908	289,908
	\$ 159,347,281	\$ 874,232	\$ 5,113,140	\$ 155,108,373	\$ 4,949,553

Vacation and sick leave consists of vested vacation and sick leave as discussed in Note 1. These expenses are paid out of the general fund.

Capital leases payable are to account for items that the District has entered into leases that are considered capital assets to the District. These leases include copiers, buses, and network hardware. Total cost of capital lease assets as of June 30, 2019 was \$2,669,068 and total accumulated depreciation on these assets as of June 30, 2019 was \$1,321,293. Payments on capital leases are made out of the general fund.

In the current year the district added a capital lease for 5 busses. The lease calls for annual principal and interest payments of \$129,007 for the first three years and \$100,000 in the fourth year. Payments commence in September 2018 through September 2021.

Following is a summary of bonds payable as of June 30, 2019:

Bond Description	Final	Interest Rate	Original Principal	Outstanding Balance
General Obligation Alternative and Capital Facilities Bonds Series 2010A	2025	1.25 - 4.5%	\$ 5,820,000	\$ 1,850,000
General Obligation School Building Bonds Series 2011A	2037	2 - 5%	64,500,000	61,440,000
General Obligation School Building Bonds Series 2011B	2037	2 - 3%	650,000	230,000
General Obligation OPEB Refunding Bonds Series 2013A	2029	3 - 3.65%	6,365,000	5,850,000
General Obligation Alternative Facilities and Capital Facilities Bonds Series 2015A	2031	2 - 3.125%	5,560,000	4,600,000
General Obligation Schoo1 Building Refunding Bonds Series 2015B	2028	2 - 5%	16,895,000	15,420,000
General Obligation Schoo1 Building Refunding Bonds Series 2017A	2037	4 - 5%	58,090,000	58,090,000
				\$ 147,480,000

Bond principal and interest payments are made by the debt service fund, except for the principal and interest payments on the OPEB Refunding Bonds of 2013A, which are made by the OPEB debt service fund.

Remaining principal and interest payments on long-term debt are as follows:

	Bond	ds Payable Capital Lease Payable		Total		
Years Ending June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$ 3,855,000	\$ 5.810.416	\$ 342.276	\$ 19,886	\$ 4,197,276	\$ 5,830,302
2021	4,070,000	5,710,265	218,585	10,422	4,288,585	5,720,687
2022	5,085,000	5,601,453	96,505	3,499	5,181,505	5,604,952
2023	4,985,000	5,440,053	-	-	4,985,000	5,440,053
2024	5,115,000	5,244,958	-	-	5,115,000	5,244,958
2025-2029	32,265,000	22,917,671	-	-	32,265,000	22,917,671
2030-2034	55,020,000	13,853,394	-	-	55,020,000	13,853,394
2035-2037	37,085,000	2,968,600	-	-	37,085,000	2,968,600
					·	
	\$ 147,480,000	\$ 67,546,810	\$ 657,366	\$ 33,807	\$ 148,137,366	\$ 67,580,617

# Note 9 - Fund Balance

Certain portions of fund balances are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities, or as required by other outside parties.

The following is a summary of fund balances as of June 30, 2019:

	General	Debt Service	OPEB Debt Service Fund	Other Government Funds	Totals
Nonspendable					
Inventory Prepaids	\$ 64,439 29,306	\$ - -	\$ - -	\$ 11,263 -	\$ 75,702 29,306
Total nonspendable	93,745			11,263	105,008
Restricted					
Debt service	-	959,668	-	-	959,668
Debt service bond refundings	-	60,780,000	-	-	60,780,000
Food service	-	-	-	496,475	496,475
Community education	-	-	-	700,128	700,128
Early childhood					
and family education School readiness	-	-	-	51,954	51,954
	-	-	-	77,017	77,017
Community service				61,659	61,659
Total restricted		61,739,668		1,387,233	63,126,901
Assigned					
Capital projects	1,675,000	-	-	-	1,675,000
Technology	750,000	-	-	-	750,000
Academic					
innovation projects		-			
Total assigned	2,425,000	<u> </u>			2,425,000
Unassigned	5,189,836		(497,141)	-	4,692,695
Total fund balance	\$ 7,708,581	\$ 61,739,668	\$ (497,141)	\$ 1,398,496	\$ 70,349,604

#### Note 10 - Defined Benefit Pension Plans

Substantially all employees of the District are required by state law to belong to defined benefit, multiemployer, cost-sharing pension plans administered by the Public Employees' Retirement Association (PERA) or the Teachers' Retirement Association (TRA), all of which are administered on a state-wide basis. Disclosures relating to these plans are as follows:

#### **Public Employees Retirement Association (PERA)**

# A. Plan Descriptions

The District participates in the following cost-sharing multiple employer defined benefit pension plans administered by PERA. PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

All full-time and certain part-time employees of the District, other than teachers, are covered by General Employees Retirement Fund (GERF). GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security.

#### **B.** Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested Terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. General Employees Plan benefit recipients receive a future annual 1.0 percent increase. If the General Employees Plan is at least 90 percent funded for two consecutive years, the benefit increase will revert to 2.5 percent. If, after reverting to a 2.5 percent benefit increase, the funding ratio declines to less than 80 percent for one year or less than 85 percent for two consecutive years, the benefit increase will decrease to 1.0 percent. A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30, will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30, will receive a pro rata increase.

#### C. Contribution Rate

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.5% of pay of their annual covered salary in fiscal year 2019. The District was required to contribute 7.5% for Coordinated Plan members in calendar year 2018. The District's contributions to the GERF for the year ended June 30, 2019, were \$603,559. The District's contributions were equal to the required contributions for each year as set by state statute.

# D. Actuarial Assumptions

The total pension liability in the June 30, 2018, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF
Inflation	2.50% per year
Active Member Payroll Growth	3.25% per year
Investment Rate of Return	7.50% per year

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP 2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the General Employees Plan.

Actuarial assumptions used in the June 30, 2018 valuation were based on the results of actuarial experience studies. The most recent six-year experience study in the General Employees Plan was completed in 2015. Economic assumptions were updated in 2017 based on a review of inflation and investment return assumptions.

The following changes in actuarial assumptions and plan provisions occurred in 2018:

Changes in Actuarial Assumptions:

- The morality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

#### Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0 percent to 3.0 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0 percent per year with a provision to increase to 2.5 percent upon attainment of 90 percent funding ratio to 50 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target <u>Allocations</u>	Long-Term Expected Real Rate of Return
Domestic Stocks	36%	5.10%
International Stocks	17%	5.30%
Bonds	20%	0.75%
Alternative Assets	25%	5.90%
Cash	2%	0.00%
	100%	

#### E. Discount Rate

The discount rate used to measure the total pension liability in 2018 was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at the rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current active plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### F. Pension Costs

At June 30, 2019, the District reported a liability of \$7,073,177 for its proportionate share of the GERF's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$54,112. The net pension liability was measured as of June 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017, through June 30, 2018, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2018, the District's proportion was 0.1275%, which was an decrease of 0.0053% from June 30, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$356,612 for its proportionate share of GERF's pension expense. In addition, the District recognized an additional \$54,112 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the GERF.

At June 30, 2019, the District reported its proportionate share of GERF's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	Deferred Outflows of Resources		 Deferred Inflows of Resources
Differences between expected and actual economic experience	\$	194,649	\$ 204,676
Changes in actuarial assumptions		670,368	817,361
Difference between projected and actual investment earnings		-	780,550
Changes in net pension liability proportion		336,094	253,761
District's contributions to GERF subsequent to the measurement date		603,559	 
Total	\$	1,804,670	\$ 2,056,348

\$603,559 reported as deferred outflows of resources related to pensions resulting from District contributions to GERF subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to GERF pensions will be recognized in pension expense as follows:

Years Ended June 30,	Pension Expense Amount
2020	\$ 329,421
2021	(364,150)
2022	(672,878)
2023	(147,630)
2024	- · · · · · · · · · · · · · · · · · · ·

# **G.** Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in  Discount Rate  D		Discount Rate		1% Increase in Discount Rate	
GERF discount rate District's proportionate share of	6.50% 7.50%		7.50%		8.50%	
the GERF net pension liability	\$ 11,494,819	\$	7,073,177	\$	3,423,239	

# H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

# **Teachers Retirement Association (TRA)**

#### A. Plan Descriptions

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member and three statutory officials.

Teachers employed in Minnesota's public elementary and secondary school, charter schools, and certain educational institutions maintained by the state (except those teachers employed by the cities of Duluth and St. Paul, and by the University of Minnesota system) are required to be TRA members. State university, community college, and technical college teachers first employed by Minnesota State may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan (DCR) administered by MnSCU.

#### **B.** Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

# Tier I Benefits

Tier1	Step Rate Formula	<u>Percentage</u>
Basic	First ten years of service All years after	2.2% per year 2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006 First ten years if service years are July 1, 2006 or after All other years of service if service years are up to July 1, 2006 All other years of service if service years are July 1, 2006 or after	1.2% per year 1.4% per year 1.7% per year 1.9% per year

# With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) 3 percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

# Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for coordinated members and 2.7 percent per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated members and 2.7 for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

#### C. Contribution Rate

Per Minnesota Statutes, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ending June 30, 2017, June 30, 2018, and June 30, 2019 were:

	June 30	), 2017	June 30, 2018		June 30	), 2019
	Employees	Employers	Employees	Employers	Employees	Employers
Basic Coordinated	11.00% 7.50%	11.50% 7.50%	11.00% 7.50%	11.50% 7.50%	11.00% 7.50%	11.71% 7.71%

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer contributions reported in TRA's CAFR, Statement of Changes in Fiduciary Net Position	\$ 378,728,000
Add employer contributions not related to future contribution efforts	522,000
Deduct TRA's contributions not included in allocation	(471,000)
Total employer contributions	378,779,000
Total non-employer contributions	35,588,000
Total contributions reported in <i>Schedule of Employer and Non-Employer Allocations</i>	\$ 414,367,000

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

## D. Actuarial Assumptions

The total pension liability in the June 30, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

#### **Actuarial Information**

Valuation date July 1, 2018

Experience study June 5, 2015

November 6, 2017 (economic assumptions)

Actuarial cost method Entry Age Normal

Actuarial assumptions:

Investment rate of return 7.50%

Price inflation 2.50%

Wage growth rate 2.85% for 10 years and 3.25%, thereafter

Projected salary increase 2.85 to 8.85% for 10 years and

3.25 to 9.25%, thereafter

Cost of living adjustment 1.0% for January 2019 through January 2023, then

incrasing by 0.1% each year up to 1.5% annually.

Mortality assumptions

Pre-retirement: RP-2014 white collar employee table, male rates set

back six years and female rates set back five years. Generational projection uses the MP-2015 scale.

Post-retirement: RP-2014 white collar annuitant table, male rates set

back three years and female rates set back three years, with further adjustments of the rates. Generational

projection uses the MP-2015 scale.

Post-disability: RP-2014 disabled retiree mortality

table, without adjustment.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	TargetAllocations	Long-Term Expected Real Rate of Return			
Domestic Stocks	36%	5.10%			
International Stocks	17%	5.30%			
Bonds	20%	0.75%			
Alternative Assets	25%	5.90%			
Cash	2%	0.00%			
	100%				

The TRA actuary has determined the average of the expected remaining service lives of all members for fiscal year 2016 is six years. The "Difference Between Expected and Actual Experience," "Changes of Assumptions," and "Changes in Proportion" use the amortization period of 6 years in the schedule presented. The amortization period for "Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments" is 5 years as required by GASB 68.

# Changes in actuarial assumptions since the 2017 valuation

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest
  payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on
  payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

#### E. Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. This is an increase from the discount rate at the prior measurement date of 5.12 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2018 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

# F. Net Pension Liability

At June 30, 2019, the District reported a liability of \$24,374,474 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on The District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. The District's proportionate share was 0.3881% at the end of the measurement period and 0.3809% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net pension liability

\$ 24,374,474

State's proportionate share of the net pension liability associated with the district

\$ 2,289,882

For the year ended June 30, 2019, the District recognized pension expense of (\$16,432,217). It also recognized \$1,598,189 as an increase to pension expense for the support provided by direct aid.

Doncion

At June 30, 2019, the District reported its proportionate share of the TRA's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience	\$	7,588	\$	483,480
Changes in actuarial assumptions	30,286,902		41,401,088	
Difference between projected and actual investment earnings		-		1,977,685
Change in proportion and differences between contributions made and District's proportionate share of contributions	2,	947,977		205,229
District's contributions to TRA subsequent to the measurement date	1,	684,361		
Total	\$ 34,	926,828	\$ 4	14,067,482

\$1,684,361 was reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows and inflows of resources related to TRA pensions will be recognized in pension expense as follows:

Years Ended June 30,	Expense Amo		
2020	\$	2,299,777	
2021		1,692,937	
2022		305,451	
2023		(8,775,409)	
2024		(6,347,771)	

## G. Net Pension Liability

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.50% as well as the liability measured using one percent lower and one percent higher:

		1% Decrease in Discount Rate		Discount Rate		1% Increase in Discount Rate	
TRA discount rate District's proportionate share of		6.50%	7.50%			8.50%	
the TRA net pension liability	\$	38,682,192	\$	24,374,474	\$	12,570,701	

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis and Minneapolis School District.

# H. Pension Plan Fiduciary Net Position

Detailed information about TRA's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.MinnesotaTRA.org, by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

# Note 11 - Employee Benefit Plan 403(B)

All teachers having completed their tenth year of teaching in the District are eligible to participate in the matching 403(b) program. The District will match the employees' deferral up to a maximum of \$2,000 per year. The maximum career matching contribution by the District will not exceed \$30,000 per teacher. Contributions are invested in tax deferred annuities selected and owned by Plan participants. The District contributions for the years ended June 30, 2019, 2018, and 2017 were \$254,239, \$247,720, and \$240,708.

#### Note 12 - Dental Self-Insurance

The District is self-insured with respect to dental insurance costs. The District implemented the self-insurance medical plan on July 1, 1985. Terms of the plan do not include a stop-loss provision which would limit the District's liability. The following is the activity for the year ended June 30, 2019:

Claims incurred but not reported at beginning of year Claims incurred Claims paid	\$ 5,600 356,657 (356,657)
Claims incurred but not reported at end of year	\$ 5,600

# Note 13 - Commitments and Contingencies

#### **Federal and State Revenue**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### **Construction Commitment**

During the year ended June 30, 2019 the District began an addition to the Miltona School Building. This project has an estimated total project cost of \$988,966, with \$364,081 of that value expended prior to year-end. The expected project completion date is August 30, 2019.

# Note 14 - Related Organizations

Lakes Area Recreation was established by an agreement between Independent School District No. 206 and the Alexandria and LaGrande Townships, pursuant to authority contained in the Minnesota State Statute 471.59. The Recreation Board is responsible for legislative and fiscal control of the program. The majority of the Recreation Program's funding is provided by patron fees and local government contributions.

The Runestone Area Education District No. 61-6014 was organized on August 15, 1988. The purpose of the Education District is to increase options for learning and access to educational opportunities for all residents within the boundaries of the member districts by facilitating cooperation among school districts. Funding is provided by the member districts. The following school districts are member of the Runestone Area Education District:

Independent School District No. 206, Alexandria, Minnesota Independent School District No. 2908, Brandon - Evansville, Minnesota Independent School District No. 213, Osakis, Minnesota Independent School District No. 2149, Glenwood, Minnesota Independent School District No. 547, Parkers Prairie, Minnesota Central Minnesota Educational Telecommunications System, (CMETS) is a joint powers entity established pursuant to provisions of Minnesota Statute Section 471.59. The purpose of CMETS is to provide a comprehensive educational program for all member districts involved. Member districts jointly provide planning, research, purchasing, development, implementation, and programming of distance learning systems and technological services. The following school districts are members of CMETS:

Independent School District No. 745, Albany, Minnesota
Independent School District No. 206, Alexandria, Minnesota
Independent School District No. 2908, Brandon - Evansville, Minnesota
Independent School District No. 213, Osakis, Minnesota
Independent School District No. 547, Parkers Prairie, Minnesota
Independent School District No. 740, Melrose, Minnesota
Independent School District No. 743, Sauk Centre, Minnesota
Independent School District No. 2149, Glenwood, Minnesota

Each joint venture's financial statements are audited and available for inspection.

# Note 15 - Restatement of Beginning of Net Position and Fund Balance

In 2019, the District determined the general fund cash, fund balance, and net position related to governmental activities were overstated due to fiduciary trust fund activity being included within the general fund. Beginning fund balance and net position were restated as a result.

Governmental Activities		(22, 422, 662)
Net Position - June 30, 2018, as previously reported	\$ (	(32,498,668)
Restatement due to fiduciary trust fund activity recorded in the general fund		(477,954)
Net Position - July 1, 2018, as restated	\$ (	(32,976,622)
General Fund		
Fund Balance - June 30, 2018, as previously reported	\$	8,917,787
Restatement due to fiduciary trust fund activity recorded in the general fund		(477,954)
Fund Balance - July 1, 2018, as restated	\$	8,439,833
OPEB Trust Fund		
Fund Balance - June 30, 2018, as previously reported	\$	1,559,622
Restatement due to fiduciary trust fund activity recorded in the general fund		477,954
Fund Balance - July 1, 2018, as restated	\$	2,037,576

#### Note 16 - Interfund Transfers

As of June 30, 2019, the District's general fund transferred \$641 to the food service fund to cover uncollectable meal payments.

# Note 17 - Issued But Non-effective Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) has issued several statements not yet implemented by the District. The first statement issued but not yet implemented that will significantly affect the District is Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this Statement will enhance consistency and comparability by (1) establishing specific criteria for identifying activities that should be reported as fiduciary activities and (2) clarifying whether and how business-type activities should report their fiduciary activities. Greater consistency and comparability enhances the value provided by the information reported in financial statements for assessing government accountability and stewardship. This statement will be implemented at the District in the year ended June 30, 2020.

The second statement issued but not yet implemented that will significantly affect the District is Statement No. 90, *Majority Equity Interests*. This statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit. This statement will be implemented at the District in the year ended June 30, 2020.

The third statement issued but not yet implemented that will significantly affect the District is Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement will increase the usefulness of governments' financial statements by requiring reporting of certain lease liabilities that currently are not reported. It will enhance comparability of financial statements among governments by requiring lessees and lessors to report leases under a single model. This Statement also will enhance the decision-usefulness of the information provided to financial statement users by requiring notes to financial statements related to the timing, significance, and purpose of a government's leasing arrangements. This statement will be implemented at the District in the year ended June 30, 2021.

Independent School District No. 206
Alexandria Public Schools
Notes to Financial Statements
June 30, 2019

The fourth statement issued but not yet implemented that will significantly affect the District is Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement will improve financial reporting by providing users of financial statements with more relevant information about capital assets and the cost of borrowing for a reporting period. The resulting information also will enhance the comparability of information about capital assets and the cost of borrowing for a reporting period. This statement will be implemented at the District in the year ended June 30, 2021.

The final statement issued but not yet implemented that will significantly affect the District is Statement No. 91, Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with 1) commitments extended by issuers, 2) arrangements associated with conduit debt obligations, and 3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required noted disclosures. The requirements of this Statement will improve financial reporting by eliminating the existing option for issuers to report conduit debt obligations as their own liabilities, thereby ending significant diversity in practice. The clarified definition will resolve stakeholders' uncertainty as to whether a given financing is, in fact, a conduit debt obligation. Requiring issuers to recognize liabilities associated with additional commitments extended by issuers and to recognized assets and deferred inflows of resources related to certain arrangements associated with conduit debt obligations also will eliminate diversity, thereby improving comparability in reporting by issuers. Revised disclosure requirements will provide financial statement users with better information regarding the commitments issuers extend and the likelihood that they will fulfill those commitments. That information will inform users of the potential impact of such commitments on the financial resources of issuers and help users assess issuers' roles in conduit debt obligations. This statement will be implemented at the District in the year ended June 30, 2022.

As a result of implementing GASB Statement No. 84, management expects assets of \$431,536 currently reported within the Student Activities Agency Fund will be reported within the General Fund beginning July 1, 2019. Management has not yet determined the effect GASB Statements No. 87, 89, 90 and 91 will have on the District's financial statement.



Required Supplementary Information June 30, 2019

# Independent School District No. 206 Alexandria Public Schools

# Schedule of Changes in the District's Net OPEB Liability and Related Ratios, Last 10 Fiscal Years\*

	2019	2018	2017
Service cost Interest Assumption changes Differences between expected and actual experience Benefit payments	\$ 466,323 318,329 172,583 - (848,813)	\$ 431,504 285,045 955,246 103,033 (890,791)	\$ 392,975 290,515 - - (875,121)
Net change in total OPEB liability	108,422	884,037	(191,631)
Total OPEB liability - beginning	9,277,892	8,393,855	8,585,486
Total OPEB liability - ending (a)	\$ 9,386,314	\$ 9,277,892	\$ 8,393,855
Plan fiduciary net position			
Projected investment return Differences between expected and actual experience Benefit payments	\$ 57,706 13,963 (848,813)	\$ 93,438 - (890,791)	\$ 118,057 141,574 (875,121)
Net change in plan fiduciary net position	(777,144)	(797,353)	(615,490)
Total fiduciary net position - beginning, as restated on July 1, 2018	2,037,576	2,335,947	2,951,437
Total fiduciary net position - ending (b)	\$ 1,260,432	\$ 1,538,594	\$ 2,335,947
District's net OPEB liability - ending (a) - (b)	\$ 8,125,882	\$ 7,739,298	\$ 6,057,908
Plan fiduciary net position as a percentage of the total OPEB Liability	13.43%	16.58%	27.83%
Covered-employee payroll	\$27,098,253	\$26,308,983	\$24,033,865
District's net OPEB liability as a percentage of covered-employee payroll	29.99%	29.42%	25.21%

<sup>\*</sup>GASB Statements No. 74/75 require ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

## Schedule of District OPEB Contributions, Last 10 Fiscal years\*

	20	20	18	2017		
Actuarially determined contribution	\$	-	\$	-	\$	-
Contributions in relation to the actuarially determined contribution						
Contribution deficiency (excess)	\$	_	\$	_	\$	-
Covered-employee payroll	\$27,098,253		\$26,308,983		\$24,033,865	
Contributions as a percentage of covered-employee payroll		0.00%		0.00%		0.00%

<sup>\*</sup>GASB Statements No. 74/75 require ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

#### **Note to the Schedule of District Contributions**

<u>Valuation date</u> June 30, 2017

<u>Actuarial cost method</u> Entry Age, level percentage of pay

<u>Amortization method</u> Average of expected remaining service on a closed basis for differences

between expected and actual experience and assumption changes. Closed five-

year period for differences between expected and actual asset returns.

Amortization period 20 years

<u>Asset valuation method</u> Closed five-year period

<u>Inflation</u> 2.50 percent

<u>Healthcare cost trend rates</u> 6.25 percent in 2018 grading to 5.00 percent over 5 years

Salary increases 3.00 percent

<u>Investment rate of return</u> 3.70 percent (net of investment expenses)

Retirement age In the July 1, 2017 actuarial valuation, expected retirement ages of general

employees were adjusted to more closely reflect actual experience.

Mortality RP-2014 White Collar Mortality Tables with MP-2016 Generational

Improvement Scale

Schedule of Employer's Share of Net Pension Liability and Schedule of Employer's Contributions

June 30, 2019

# Schedule of Employer's Share of Net Pension Liability Last 10 Fiscal Years \*

Pension Plan	Measurement Date	Employer's Proportion (Percentage) of the Net Pension Liability (Asset)	P Sh	Employer's roportionate nare (Amount) of the Net ension Liability (Asset) (a)	Sha Per	State's oportionate ure (Amount) of the Net usion Liability Associated //ith District (b)	_	Total (d) (a+b)	Employer's Covered- Employee Payroll (e)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll (a/e)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
PERA	6/30/2014	0.1196%	\$	5,618,209		N/A	\$	5,618,209	\$ 6,499,980	86.4%	78.8%
PERA	6/30/2015	0.1203%	\$	6,234,570		N/A	\$	6,234,570	\$ 7,342,953	84.9%	78.2%
PERA	6/30/2016	0.1265%	\$	10,271,173	\$	134,091	\$	10,405,264	\$ 8,125,945	126.4%	68.9%
PERA	6/30/2017	0.1328%	\$	8,477,864	\$	106,609	\$	8,584,473	\$ 8,563,613	99.0%	75.9%
PERA	6/30/2018	0.1275%	\$	7,073,177	\$	232,044	\$	7,305,221	\$ 8,521,560	83.0%	79.5%
TRA	6/30/2014	0.3817%	\$	17,588,461	\$	1,237,470	\$	18,825,931	\$ 17,696,238	99.4%	81.5%
TRA	6/30/2015	0.3533%	\$	21,855,099	\$	2,680,496	\$	24,535,595	\$ 18,773,863	116.4%	76.8%
TRA	6/30/2016	0.3739%	\$	89,184,071	\$	8,951,105	\$	98,135,176	\$ 19,882,744	448.6%	44.9%
TRA	6/30/2017	0.3809%	\$	76,034,550	\$	7,349,657	\$	83,384,207	\$ 19,491,680	390.1%	51.6%
TRA	6/30/2018	0.3881%	\$	24,374,474	\$	2,289,882	\$	26,664,356	\$ 21,440,507	113.7%	78.1%

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10- year trend is compiled, the District will present information for those years for which information is available.

# Schedule of Employer's Contributions Last 10 Fiscal Years \*

Pension Plan	Fiscal Year Ending	itatutorily Required itribution (a)	Rel	atributions in ation to the Statutorily Required atribution (b)	Contribution Deficiency (Excess) (a-b)		Covered- Employee Payroll (d)	Contributions as a Percentage of Covered- Employee Payroll (b/d)	
PERA	6/30/2015	\$ 527,584	\$	527,584	\$	-	\$ 7,034,453	7.5%	
PERA	6/30/2016	\$ 588,688	\$	588,688	\$	-	\$ 7,849,173	7.5%	
PERA	6/30/2017	\$ 642,271	\$	642,271	\$	-	\$ 8,563,613	7.5%	
PERA	6/30/2018	\$ 639,117	\$	639,117	\$	-	\$ 8,521,560	7.5%	
PERA	6/30/2019	\$ 603,559	\$	603,559	\$	-	\$ 8,047,451	7.5%	
TRA	6/30/2015	\$ 1,359,295	\$	1,359,295	\$	-	\$ 18,123,933	7.5%	
TRA	6/30/2016	\$ 1,461,876	\$	1,461,876	\$	-	\$ 19,491,680	7.5%	
TRA	6/30/2017	\$ 1,461,876	\$	1,461,876	\$	-	\$ 19,491,680	7.5%	
TRA	6/30/2018	\$ 1,614,006	\$	1,614,006	\$	-	\$ 21,520,080	7.5%	
TRA	6/30/2019	\$ 1,684,361	\$	1,684,361	\$	-	\$ 21,874,813	7.7%	

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10- year trend is compiled, the District will present information for those years for which information is available.

# Notes to the Schedule of Employer's Share of Net Pension Liability and Schedule of Employer's Contributions PERA Changes in Actuarial Assumptions:

- The morality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

# Independent School District No. 206 Alexandria Public Schools

Schedule of Employer's Share of Net Pension Liability and Schedule of Employer's Contributions

June 30, 2019

#### PERA Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0 percent to 3.0 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0 percent per year with a provision to increase to 2.5 percent upon attainment of 90 percent funding ratio to 50 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

# TRA Changes in Actuarial Assumptions

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July
  1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at
  least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable
  on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments
  and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.
- PERA's CAFR may be obtained on the PERA's website at www.mnpera.org for notes to the Schedule of Employer's Share of Net Pension Liability and Schedule of Employer's Contributions.
- Additional financial and actuarial information can be found in TRA's GASB 67-68 report. Both reports can be obtained at https://minnesotatra.org/wp-content/uploads/2019/01/2018-MN-TRA-GASB-67-68-Reportscombined.pdf

# Independent School District No. 206 Alexandria Public Schools

Schedule of Changes in Supplemental Benefits Liability and Supplemental Benefits Liability
June 30, 2019

# Schedule of Changes in Supplemental Benefits Liability Last 10 Fiscal Years \*

		 2018	2017		
Supplemental benefits liability, beginning of year	\$	904,836	\$ 906,753	\$	1,039,127
Service cost		61,475	57,160		60,479
Interest cost		31,917	28,472		33,570
Assumption changes		8,505	(912)		-
Differences between expected and actual experience		· -	168,487		_
Benefit payments		(134,106)	(255,124)		(226,423)
Supplemental benefits liability, end of year	\$	872,627	\$ 904,836	\$	906,753

<sup>\*</sup> GASB Statement No. 73 requires ten years of information to be presented in this table. However, until a full 10- year trend is compiled, the District will present information for those years for which information is available.

# Schedule of Supplemental Benefits Liability Last 10 Fiscal Years \*

	2019			2018	2017		
Supplemental benefits liability	\$	872,627	\$	904,836	\$	906,753	
Covered-employee payroll	\$	27,067,479	\$	26,279,106	\$	24,863,378	
Supplemental benefits liability as a percentage of covered-employee payroll		3.22%		3.44%		3.65%	

There are no assets accumulated in an irrevocable trust to pay plan benefits.

<sup>\*</sup> GASB Statement No. 73 requires ten years of information to be presented in this table. However, until a full 10- year trend is compiled, the District will present information for those years for which information is available.



Combining and Individual Fund Schedules June 30, 2019

# Independent School District No. 206 Alexandria Public Schools

## Independent School District No. 206 Alexandria Public Schools

General Fund Schedule of Changes in UFARS Fund Balances Year Ended June 30, 2019

	Fund Balance Beginning of Year		Net Change in Fund Balance		Fund Balanc End of Year	
Nonspendable	\$	29,306	\$	64,439	\$	93,745
Assigned for capital projects		1,675,000		-		1,675,000
Assigned for technology		1,000,000		(250,000)		750,000
Assigned for academic innovation projects		400,000		(400,000)		-
Unassigned		5,335,527		(145,691)		5,189,836
	\$	8,439,833	\$	(731,252)	\$	7,708,581

### Independent School District No. 206 Alexandria Public Schools Nonmajor Governmental Funds

Combining Balance Sheet June 30, 2019

	Food Service		Community ce Service		 Totals	
Assets Cash and investments	\$	607,909	\$	1,456,608	\$ 2,064,517	
Receivables Current property taxes Delinquent property taxes Accounts Due from other governmental units Inventories		11,729 - 11,263		399,024 5,489 868 58,444	 399,024 5,489 12,597 58,444 11,263	
Total assets	\$	630,901	\$	1,920,433	\$ 2,551,334	
Liabilities Accounts payable Salaries payable Unearned revenue  Total liabilities	\$	4,397 118,766 - 123,163	\$	13,300 155,113 6,000 174,413	\$ 17,697 273,879 6,000 297,576	
Deferred Inflows of Resources Unavailable revenue-property taxes				855,262	855,262	
Fund Balance Nonspendable Restricted Unassigned		11,263 496,475 -		- 890,758 -	 11,263 1,387,233	
Total fund balance		507,738		890,758	 1,398,496	
Total liabilities, deferred inflows of resources, and fund balance	\$	630,901	\$	1,920,433	\$ 2,551,334	

### Independent School District No. 206 Alexandria Public Schools

Nonmajor Governmental Funds Combining Schedule of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2019

	Food Service	Totals		
Revenues Local property tax levies Other local and county sources State sources Federal sources Sales and other conversion of assets  Total revenues	\$ - 76,141 147,574 1,044,460 1,783,379 3,051,554	\$ 860,985 1,426,019 658,006 27,671 - 2,972,681	\$ 860,985 1,502,160 805,580 1,072,131 1,783,379 6,024,235	
Expenditures Community education and service Pupil support services	- 2,938,005	2,510,444	2,510,444 2,938,005	
Total expenditures	2,938,005	2,510,444	5,448,449	
Excess (Deficiency) of Revenues over (under) Expenditures	113,549	462,237	575,786	
Other Financing Sources Transfer in	641		641	
Net Change in Fund Balance	114,190	462,237	576,427	
Fund Balance, Beginning of Year	393,548	428,521	822,069	
Fund Balance, End of Year	\$ 507,738	\$ 890,758	\$ 1,398,496	



Other Supplementary Information June 30, 2019

## Independent School District No. 206 Alexandria Public Schools

# Independent School District No. 206 Alexandria Public Schools Changes in Student Activity Cash Balances Year Ended June 30, 2019

Activity		Balance 7/1/18		Receipts and and Transfers					Balance 6/30/19
A-Club	\$	96,539	\$	142,688	\$	134,347	\$	104,880	
Baseball	•	263	•	, -	•	263	·	, -	
Boys Basketball		2,759		1,230		3,499		490	
Boys Soccer		5,600		3,321		2,626		6,295	
Cardinal Dance		6,164		2,594		8,758		-	
CES		17,235		18,642		18,335		17,542	
CES Student Field Trip		354		4,934		3,848		1,440	
Cheerleaders		1,102		5,990		6,042		1,050	
Close Up Activity		-		1,330		746		584	
Cross Country		9,486		4,850		5,479		8,857	
DMS 6th Grade Field Trip		1,275		9,741		10,139		877	
DMS Box Tops		3,230		142		2,626		746	
DMS Cardinal		5,627		986		516		6,097	
DMS Choir		382		900		780		502	
DMS Guthrie Trip		687		12,250		12,047		890	
DMS Orchestra		183		-		-		183	
DMS Pencil Fund		858		315		186		987	
DMS Renaissance		1,006		1,842		-		2,848	
DMS Student Council		6,124		4,112		4,800		5,436	
Drama Club		4,718		4,612		3,170		6,160	
Football		42,137		29,917		56,714		15,340	
GES Activity		13,920		538		57		14,401	
GES Deep Portage		3,999		1,488		2,912		2,575	
GES Playground		1,114		-		-		1,114	
GES Student Fund		7,766		13,407		14,758		6,415	
Girls Basketball		6,550		27,125		33,675		-	
Girls Hockey		1,021		2,000		2,865		156	
Girls Soccer		531		2,120		1,152		1,499	
Golf		825		7,025		5,989		1,861	
Gymnastic		2,189		378		839		1,728	
AAHS Band		691		668		685		674	

# Independent School District No. 206 Alexandria Public Schools Changes in Student Activity Cash Balances Year Ended June 30, 2019

Activity	Balance 7/1/18	Receipts and and Transfers	Disbursements and Transfers	Balance 6/30/19
AAHS Carolers	2,544	3,320	2,353	3,511
AAHS Choir	3,750	9,363	10,823	2,290
AAHS DECA	16,374	30,230	25,798	20,806
AAHS FFA	11,869	33,672	39,719	5,822
AAHS Industrial Ed (VICA)	732	-	732	-
AAHS Jazz Band	2	-	2	-
AAHS Jr Viking Sportsmen	376	-	376	-
AAHS Knowledge Bowl	1,035	200	-	1,235
AAHS Math Team	921	-	-	921
AAHS National Honor Society	1,206	200	129	1,277
AAHS Orchestra	870	4,260	4,808	322
AAHS Rainbow Strings	395	300	345	350
AAHS Robotics	5,128	22,414	17,866	9,676
AAHS Science Fund	6,102	1,424	1,771	5,755
AAHS SLAM	249	5,500	4,053	1,696
AAHS Speech	1,932	809	1,914	827
AAHS Senior Citizen Dance	292	-	292	-
AAHS Student Council	21,424	12,755	11,467	22,712
ISD #206 Activity	300	-	-	300
LES	22,948	30,855	25,874	27,929
MES	54,025	45,575	55,930	43,670
Miscellaneous	606	1,105	1,504	207
Nordic Skiing	2,251	6,672	4,294	4,629
Softball	216	500	264	452
Swimming	3,254	538	3,251	541
Tennis	148	1,500	774	874
Track	3,926	1,020	2,392	2,554
VES Music	341	-	117	224
VES Student	15,901	30,402	35,279	11,024
Volleyball	13,839	2,419	7,040	9,218
Weight Training	13,609	2,894	4,100	12,403
WES Student Activity	23,179	21,930	16,469	28,640
Wrestling	1,361		728	633
	\$ 475,440	\$ 575,002	\$ 618,317	\$ 432,125

## Independent School District No. 206 Alexandria Public Schools

Uniform Accounting and Reporting Standards Compliance Table Year Ended June 30, 2019

Fiscal Compliance Report - 6/30/2019		Help	Logoff
District: ALEXANDRIA (206-1)	Back	Print	

	0	UEADO			B E4	UFARS	A 17
	Audit	UFARS	Audit - UFARS		Audit	UFARS	Audit
01 GENERAL FUND				06 BUILDING CONSTRUCTION	ON		
Total Revenue	\$50,789,648	\$50,789,645	\$3	Total Revenue	\$0	<u>\$0</u>	\$0
Total Expenditures Non Spendable:	\$51,984,183	\$51,984,182	<u>\$1</u>	Total Expenditures Non Spendable:	\$0	<u>\$0</u>	<u>\$0</u>
4.60 Non Spendable Fund Balance Restricted / Reserved:	\$93,745	\$93,745	<u>\$0</u>	4.60 Non Spendable Fund Balance Restricted / Reserved:	\$0	<u>\$0</u>	<u>\$0</u>
4.03 Staff Development	\$0	<u>\$0</u>	<u>\$0</u>	4.07 Capital Projects Levy	\$0	\$0	\$0
4.06 Health and Safety	\$0	<u>\$0</u>	<u>\$0</u>	4.13 Project Funded by COP	\$0	<u>\$0</u>	\$0
4.07 Capital Projects Levy	\$0	<u>\$0</u>	<u>\$0</u>	4.67 LTFM	\$0	<u>\$0</u>	\$0
4.08 Cooperative Revenue	\$0	<u>\$0</u>	\$0	Restricted:			
4.13 Project Funded by COP	\$0	<u>\$0</u>	\$0	4.64 Restricted Fund Balance Unassigned:	\$0	<u>\$0</u>	<u>\$0</u>
4.14 Operating Debt	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	\$0	\$0
4.16 Levy Reduction	\$0	<u>\$0</u>	<u>\$0</u>	4.03 Orlassigned Fund balance	40	90	90
4.17 Taconite Building Maint	\$0	<u>\$0</u>	<u>\$0</u>	07 DEBT SERVICE			
4.24 Operating Capital	\$0	<u>\$0</u>	\$0	Total Revenue	\$6,960,113	\$6,960,113	\$0
4.26 \$25 Taconite	\$0	<u>\$0</u>	\$0	Total Expenditures	\$6,865,814	\$6,865,814	\$0
4.27 Disabled Accessibility	\$0	<u>\$0</u>	<b>S</b> 0	Non Spendable:		32,222,222	
4.28 Learning & Development	\$0	<u>\$0</u>	<u>\$0</u>	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.34 Area Learning Center	\$0	<u>\$0</u>	<u>\$0</u>	Restricted / Reserved:			
4.35 Contracted Alt. Programs	\$0	<u>\$0</u>	<u>\$0</u>	4.25 Bond Refundings			
4.36 State Approved Alt. Program	\$0	<u>\$0</u>	<u>\$0</u>	4.33 Maximum Effort Loan Aid	\$0	<u>\$0</u>	<u>\$0</u>
4.38 Gifted & Talented	\$0	<u>\$0</u>	<u>\$0</u>	4.51 QZAB Payments	\$0	<u>\$0</u>	<u>\$0</u>
4.40 Teacher Development and Evaluation	\$0	<u>\$0</u>	<u>\$0</u>	4.67 LTFM Restricted:	\$0	<u>\$0</u>	\$0
4.41 Basic Skills Programs	\$0	\$0	<b>S</b> 0	4.64 Restricted Fund Balance	\$959,668	\$959,669	(\$1)
4.48 Achievement and Integration	\$0	\$0	\$0	Unassigned:	\$000,000	9000,000	1927
4.49 Safe School Crime - Crime Levy	\$0	SO	SO	4.63 Unassigned Fund Balance	\$0	\$0	\$0
4.50 Pre-Kindergarten	\$0	\$0	\$0	•			
4.51 QZAB Payments	\$0	\$0	\$0	08 TRUST			
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	\$0	Total Revenue	\$0	<u>\$0</u>	\$0
4.53 Unfunded Sev & Retiremt Levy	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$0	<u>\$0</u>	\$0
4.59 Basic Skills Extended Time	\$0	\$0	<u>\$0</u>	4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	\$0
4.67 LTFM	\$0	<u>\$0</u>	<u>\$0</u>	Assets)			
4.72 Medical Assistance Restricted:	\$0	<u>\$0</u>	<u>\$0</u>	20 INTERNAL SERVICE			
4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$372,543	\$372, <u>543</u>	<u>\$0</u>
4.75 Title VII Impact Aid	\$0	\$0	<u>\$0</u>	Total Expenditures 4.22 Unassigned Fund Balance (Net	\$397,551	\$397.551	<u>\$0</u>
4.76 Payments in Lieu of Taxes Committed:	\$0	<u>\$0</u>	<u>\$0</u>	Assets)	\$95,111	\$95 <u>,110</u>	<u>\$1</u>
4.18 Committed for Separation	\$0	<u>\$0</u>	\$0	25 OPEB REVOCABLE TRUS	ST		
4.61 Committed Fund Balance	\$0	<u>\$0</u>	\$0	Total Revenue	\$0	\$0	\$0
Assigned:				Total Expenditures	\$0	\$0	\$0
4.62 Assigned Fund Balance Unassigned:	\$2,425,000	\$2,425,000	<u>\$0</u>	4.22 Unassigned Fund Balance (Net	\$0	\$0	\$0
4.22 Unassigned Fund Balance	\$5,189,836	\$5,189,835	<u>\$1</u>	Assets)	-		
02 FOOD SERVICES				45 OPEB IRREVOCABLE TR			
Total Revenue	\$3,051,554	\$3,051,555	(\$1)	Total Revenue	\$71,669	\$71,669	<u>\$0</u>
Total Expenditures	\$2,938,005	\$2,938,006	(\$1)	Total Expenditures 4.22 Unassigned Fund Balance (Net	\$848,813	\$848,813	<u>\$0</u>
Non Spendable:				Assets)	\$1,260,432	\$1,260,432	\$0
4.60 Non Spendable Fund Balance Restricted / Reserved:	\$11,263	<u>\$11,263</u>	<u>\$0</u>	47 OPEB DEBT SERVICE			
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$757,597	\$757,597	\$0
Restricted:				Total Expenditures	\$717,078	\$717,078	\$0
4.64 Restricted Fund Balance	\$496,475	\$496,475	<u>\$0</u>	•			
Unassigned: 4.63 Unassigned Fund Balancee	\$0	<u>\$0</u>	<u>\$0</u>	Non Spendable: 4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	\$0
04 COMMUNITY SERVICE				Restricted: 4.25 Bond Refundings	\$0	SO	\$0
	en 070 ens	en 070 e70	60	4.64 Restricted Fund Balance	\$0		\$0
Total Revenue	\$2,972,681 \$2,510,444		\$ <u>3</u>	Unassigned:			
Total Expenditures Non Spendable:	\$2,510,444	<u> 32,510,441</u>	<u>\$3</u>	4.63 Unassigned Fund Balance	(\$497,141)	(\$497,140)	(\$1)
4.60 Non Spendable Fund Balance Restricted / Reserved:	\$0	<u>\$0</u>	<u>\$0</u>				
4.26 \$25 Taconite	\$0	\$0	\$0				
4.31 Community Education	\$700,128	\$700,128	\$0				
4.32 E.C.F.E	\$51,954	\$51,954	\$0				
4.40 Teacher Development and	\$0	\$0	SO				
Evaluation	677 A47	877 047	en				
4.44 School Readiness	\$77,017 \$0	\$77. <u>017</u>	<u>\$0</u>				
4.47 Adult Basic Education	\$0	<u>\$0</u>	<u>\$0</u>				
4.52 OPEB Liab Not In Trust Restricted:	ψU	<u>\$0</u>	<u>\$0</u>				
4.64 Restricted Fund Balance	\$61,659	\$61,660	(\$1)				
Unassigned:							
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>				

# Independent School District No. 206 Alexandria Public Schools Schedule of Expenditures of Federal Awards Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number		Expenditures	
Department of Agriculture					
Passed through Minnesota Department of Education					
Non-Cash Assistance (Commodities): Food Distribution	40.550	030C 04 000 FIN 704	ć 202 F7F		
Cash Assistance:	10.558	0206-01-000 FIN 701	\$ 203,575		
Food Distribution	10.558	0206-01-000 FIN 701	12,084		
Total CFDA No. 10.558	10.558	0200-01-000 1111 701	12,004	\$ 215,659	
School Breakfast Program	10.553	0206-01-000 FIN 705	106,303	7 213,033	
National School Lunch Program	10.555	0206-01-000 FIN 701	722,499		
Special Milk Program for Children	10.556	0206-01-000 FIN 703	2,639		
Total Child Nutrition Cluster				831,441	
Total Department of Agriculture					\$ 1,047,100
<u>Department of Education</u> Passed through Minnesota Department of Education Title I, Part A, Improving the Academic					
Achievement of the Disadvantaged	84.010	0206-01-000 FIN 401		498,462	
Title II, Part A, Teacher and					
Principal Training and Recruitment	84.367	0206-01-000 FIN 414		72,799	
0				,	
Part C IEIC, Ages 0-2	84.181	0206-01-000 FIN 422		33,626	
Limited Eligibility Adult Basic Education	84.002	0206-01-000 FIN 438		9,189	
IDEA Special Education Part B, Section 611 Part B Section 611 Coordinated Early	84.027	0206-01-000 FIN 419	870,614		
Intervening Services (CEIS)	84.027	0206-01-000 FIN 425	65		
Part B Section 619 Preschool Incentive, Ages 3-5 Total Special Education Cluster	84.173	0206-01-000 FIN 420	21,029	891,708	
Total Department of Education					1,505,784
Total Federal Financial Assistance					\$ 2,552,884
					, =,===,==

Independent School District No. 206
Alexandria Public Schools
Notes to Schedule of Expenditures of Federal Awards
Year Ended June 30, 2019

#### Note A – Basis of Presentation

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal grant activity of the District under programs of the federal government for the year ended June 30, 2019. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### Note B – Summary of Significant Accounting Policies

Expenditures reported in the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

#### Note C - Indirect Cost Rate

The District has not elected to use the 10% de minimis cost rate.

#### Note D - Food Donation

Nonmonetary assistance is reported in this schedule at the fair market value of commodities received and disbursed. At June 30, 2019 the District had food commodities totaling \$75,702 in inventory.



Additional Reports June 30, 2019

## Independent School District No. 206 Alexandria Public Schools



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206, Alexandria, Minnesota, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 21, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2019-001, 2019-002, and 2019-003, to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Response to Findings**

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fargo, North Dakota October 21, 2019

Ged Sailly LLP



# Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance Required by the Uniform Guidance

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

#### **Report on Compliance for Each Major Federal Program**

We have audited the District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2019. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on the compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect of each of its major Federal programs for the year ended June 30, 2019.

#### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Fargo, North Dakota October 21, 2019

Esde Saelly LLP



#### **Report on Compliance over Financial Reporting of the Student Activity Accounts**

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the provisions of the *Manual for Activity Fund Accounting (MAFA)*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206, Alexandria Public Schools, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 21, 2019.

#### Compliance

As part of obtaining reasonable assurance about whether the District's student activity accounts are free of material misstatement, we performed tests of the district's compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of student activity amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. Findings 2019-004, 2019-005, and 2019-006 in the attached schedule of audit findings were noted to be in noncompliance through testing of these requirements.

The District's response to the Student Activity findings identified in our audit are described in the accompanying schedule of findings and questioned costs and corrective action plan. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

This report is intended solely for the information and use of management, the Board of Education, the Minnesota Department of Education, and other state agencies and is not intended to be and should be used by anyone other than those specified parties.

Fargo, North Dakota October 21, 2019

Esde Saelly LLP



#### Independent Auditor's Report on Minnesota Legal Compliance

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206 Alexandria Public Schools as of and for the year ended June 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated October 21, 2019.

The Minnesota Legal Compliance Audit Guide for School Districts, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Fargo, North Dakota October 21, 2019

God Sailly LLP

#### Section I - Summary of Auditor's Results

#### **FINANCIAL STATEMENTS**

Type of auditor's report issued

Unmodified

Internal control over financial reporting:

Material weaknesses identified Yes

Significant deficiencies identified not

considered to be material weaknesses None reported

Noncompliance material to financial statements noted?

**FEDERAL AWARDS** 

Internal control over major program:

Material weaknesses identified No

Significant deficiencies identified not

considered to be material weaknesses None reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in

accordance with Uniform Guidance 2 CFR 200.516: No

Identification of major programs:

Auditee qualified as low-risk auditee?

Name of Federal Program

CFDA Number

Child Nutrition Cluster

Special Education Cluster

Dollar threshold used to distinguish between type A and type B programs:

\$\frac{\text{CFDA Number}}{10.553 / 10.555 / 10.556 / 10.559} \text{84.027 / 84.173}

\$\frac{\text{FDA Number}}{84.027 / 84.173}

\$\frac{\text{FDA Number}}{84.027 / 84.173}

No

#### Section II - Financial Statement Findings

## 2019-001 Preparation of Financial Statements Material Weakness

*Criteria:* A good system of internal accounting control contemplates an adequate system for internally preparing the District's financial statements.

Condition: The District does not have an internal control system designed to provide for the preparation of the financial statements being audited. The auditors were requested to, and did, draft the financial statements and accompanying notes to the financial statements.

*Cause:* The District does not have an internal control system designed to provide for the preparation of the financial statements being audited

*Effect:* The disclosures in the financial statements could be incomplete.

*Recommendation:* It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Views of Responsible Officials: There is no disagreement with the audit finding.

## 2019-002 Material Journal Entries including Prior Period Adjustment Material Weakness

*Criteria:* A good system of internal accounting control contemplates an adequate system for recording and processing entries material to the financial statements.

Condition: During the course of our engagement, we proposed material audit adjustments that were not identified as a result of the District's existing internal controls, and therefore could have resulted in a material misstatement of the District's financial statements. During the course of the engagement, a prior period adjustment was also identified as a result of inaccurately recording fiduciary trust fund activity within the general fund and governmental type activity.

*Cause:* The District does not have an internal control system designed to identify all necessary adjustments.

Effect: This deficiency could result in a misstatement to the financial statements that would not be prevented or detected.

*Recommendation:* A thorough review and reconciliation of accounts in each fund should take place prior to the beginning of the audit. This review should be done at both the accounting staff and accounting supervisor levels.

Views of Responsible Officials: There is no disagreement with the audit finding.

## 2019-003 Segregation of Duties Material Weakness

*Criteria:* A good system of internal control requires an adequate segregation of duties so that no one individual has incompatible responsibilities. No one person should have more than one duty relating to the authorization (approval), custody of assets (check signers), record keeping and reconciliation functions.

*Condition:* The District does not adequately separate duties in cash receipts and journal entry posting.

Cause: One individual is responsible for receipting cash, preparing the deposit slip, making the deposit in the financial institution, and entering the transaction into the accounting system. Also, there is no formal process to review journal entries that are posted into the accounting system.

*Effect:* Inadequate segregation of duties could adversely affect the District's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Recommendation: The accounting functions should be reviewed to determine if additional segregation of duties is feasible and to improve the efficiency and effectiveness of financial management and financial statement accuracy for the District. Segregation of authorization, custody of assets, record keeping and reconciliation functions would assist in mitigating the risk of fraud or misstatements to the financial statements.

Views of Responsible Officials: There is no disagreement with the audit finding.

Section III - Federal Award Findings and Questioned Costs

None reported

#### **Section IV – Student Activities**

#### 2019-004 Lack of Supporting Documentation for Student Activity Disbursement

*Criteria* – A good system of internal accounting control contemplates an adequate system for compliance with the MAFA guidelines, which requires maintaining supporting documentation for each disbursement.

Condition – During the course of our engagement, we noted an instance in the student activity fund where a disbursement lacked supporting documentation.

*Cause* – The District did not follow the procedures to ensure appropriate supporting documentation was maintained.

Effect – The finding could result in unallowable costs.

*Recommendation* – The District should review each requisition form to ensure each check issued has the appropriate supporting documentation.

Views of Responsible Officials – There is no disagreement with the audit finding.

#### 2019-005 Improper and Untimely Use of Student Activity Funds

*Criteria* – A good system of internal accounting control contemplates an adequate system for compliance with the MAFA guidelines of proper and timely use of student funds. Page 17 of the MAFA guidelines describes contracted services and gifts are deemed unallowable.

Condition – During the course of our engagement, we noted instances of the student activity funds disbursing funds for contracted services and gifts. One disbursement for contracted service was for the period of May 2018, which is outside of the audited fiscal year. This disbursement was not paid until September 2018.

Cause – The District did not follow the procedures in to ensure disbursements were made for appropriate expenditures.

Effect – The finding could result in public funds being used for the personal gain of individuals.

*Recommendation* – District should review the MAFA guidelines to determine which payments are appropriate for student activity accounts.

Views of Responsible Officials – There is no disagreement with the audit finding.

#### 2019-006 Inactive Accounts with Remaining Cash Balances

*Criteria* – A good system of internal accounting control contemplates an adequate system for compliance with the MAFA guidelines of proper treatment and maintenance of student funds.

Condition – During the course of our engagement, we noted the DMS Orchestra, GES Playground, ISD #206 Activity and AAHS Math Team accounts were inactive and not properly disposed of.

*Cause* – The District did not follow the procedures to remain in compliance with the MAFA guidelines relating to inactive accounts with remaining balances at year end.

Effect – Inactive accounts remain unusable on the books.

Recommendation – The District should monitor accounts activity and dispose of inactive accounts or obtain a written plan from the advisor noting why the student activity should not be disposed of.

Views of Responsible Officials – There is no disagreement with the audit finding.

**Section V – Minnesota Legal Compliance Findings** 

None reported